

## Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY KIGALI PRIORITY

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STADIS//////////

FOR CHARGE FROM AMBASSADOR

E.O. 11652: N/A

TAGS: EAID,RW,US

SUBJECT: BILATERAL ASSISTANCE PROGRAM

REF: KIGALI 519

1. ABS - AID/W FOUND ABS AND SEED PID CONTAINED REFTTEL "EMINENTLY SATISFACTORY" AND IT WAS REVIEWED AND BASICALLY APPROVED BY AID BUREAU ON JULY 14. HOWEVER, I UNDERSTAND DISCUSSION AROSE URGING EXPANSION US ASSISTANCE TO RWANDA WHOSE CURRENT "MODEST BUT SIGNIFICANT" LEVEL APPEARED LESS THAN WARRANTED BY (A) RWANDA'S STATUS AS ONE OF LDDC'S, (B) GROSSLY LESS THAN IS BEING BUDGETED FOR SOME SAHELLIAN COUNTRIES SMALLER IN POPULATION THAN RWANDA, AND (C) POSSIBLY INCONSISTENT WITH DOLLARS 1 MILLION BY FY 78 PROGRAM BEING PROGRAMMED FOR BURUNDI.

2. IN EXPECTATION FUNDING WOULD BE AVAILABLE AND TO DE-  
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CREASE LAG TIMES IN BUDGET CYCLE, AFR/CWA INTERESTED

EXPANDING CURRENT ABS TO INCLUDE FY 78 FUNDING DOLLARS 1 MILLION FOR SECOND PHASE FSM PROJECT (IN COOPERATION, OF COURSE, WITH ANTICIPATED SWISS INPUT). IF AGREED, JANUARY 77 INTERNAL USG REVIEW AND PROBABLE SUBSEQUENT CONGRESSIONAL PRESENTATION WOULD INCLUDE THIS ITEM. PRP WOULD BE DUE IN LATE OCTOBER AND DEPENDENT ON OUTCOME FSM EVALUATION. IF PROJECT NOT INCLUDED CURRENT ABS, APPROVAL COULD BE SOUGHT LATER, BUT THERE WOULD BE FUNDING AND PROCEDURAL PROBLEMS MAKING PROJECT LESS CERTAIN AS WELL AS PROBABLY DELAYED.

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3. IN DISCUSSING MATTER, I HAVE REITERATED VIEWS CONCERNING (A) NEED FOR AID LEVELS TO BE APPROPRIATED WITH OUR MODEST INTERESTS RWANDA, (2) LIMIT OF PROGRAMMING TO THREE YEARS AT MAXIMUM, (3) CURRENT PARA GUIDELINES AND (D) EMPHASIS THAT ANY DECISION MUST REST WITH NEW AMBASSADOR WHO MUST ALSO RECEIVE POLITICAL BENEFIT ANY RPT ANY NEW ASSISTANCE DECISIONS. FACTORS OUTLINED PARA 2 ARE NOT NECESSARILY INCONSISTENT WITH THESE CONSIDERATIONS, BUT IT CALLS FOR POLICY DECISION.

4. IF CURRENT ABS OPTION TO BE VALID, A CABLE FROM EMB. KIGALI RAISING THE MATTER MUST BE RECEIVED WEEK JULY 18 (WITH NO REFERENCE THIS TELE). INCLUSION IN ABS CAN BE NULLIFIED BY EMBASSY PRIOR END CY 76 IF NECESSARY. OR PROJECT CAN BE RAISED IN CY 1977 OUTSIDE CURRENT ABS CONTEXT WITH DISADVANTAGES NOTED PARA. 2.

5. SEED PID - I HAVE COMMENTED THAT SEED PID SHOULD BE REVISED TO EMPHASIZE CATALYTIC MATERIAL INPUTS RATHER-- THAN TECHNICAL ASSISTANCE AND MUST INCLUDE MINAGRI (PROBABLY EXTENSION SERVICE) AS FOCAL AGENT FOR BOTH BILATERAL POLITICAL AS WELL AS DEVELOPMENT REASONS. KISSINGER

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## Message Attributes

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**Channel Indicators:** n/a  
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